

Hugo Neighborhood Association & Historical Society

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March 28, 2016 Letter/Email

Jim Goodwin, Director
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Subject: Learn About Josephine County's (JO CO's) Juvenile Justice Program

Dear Jim:

It was good meeting you at the Josephine County Manager Team meeting, Monday, March 7, 2016, in the county courthouse. At that meeting we never had the opportunity to speak with you one-on-one, and we would very much like a followup meeting to do so.

Our interest is to learn about the Josephine County Juvenile Justice Program (JJP) as part of a project to research the six major public safety services (i.e., 1. Adult Jail, 2. Juvenile Justice, 3. District Attorney's Office, 4. Sheriff Rural Patrol Deputies, 5. Criminal Investigations & Related Sheriff's Office Support Services, and 6. Animal Control/Protection) identified in the last four county levies and the sales tax proposal (2012 - 2015). We will also research other PSS as a second project (e.g., Adult Corrections, etc.). Like most of our research, it would be web published (Appendix A). Our proposed agenda for the meeting has two items.

- Item # 1. Continue answering any questions you might have about *Study Design*, and its major project, *Study*, while focusing on information and studies that describe the JJP.
- Item # 2. We are interested in the county's PSS, including identified elective, necessary, and/or mandated services as policy. The descriptions and the standards could become part of a range of alternative solutions to be analyzed in the socio-economic impact *Study*. These descriptions could also act as the affected conditions analyzed for direct and indirect impacts from the *Study* alternatives.

Per the direction of the Management Team at our March 7, 2016 meeting, we are researching the county's budget document for elective, necessary, and/or mandated PSS (*Josephine County Juvenile Justice Center, Josephine County, Oregon Adopted Budget: FY 2015-16*). What we found for the JJP is covered in Appendix B which is the context for any elective, necessary, and/or mandated Juvenile Justice PSS, including other descriptive information and studies. The description of the JJP will also serve as a public awareness description for future levies.

We recognize you as the “expert” manager of the Josephine County Juvenile Justice Program. With that in mind, we would appreciate any comments on supplemental JJP information needs that should also be web published. We are especially interested in descriptive documents and/or references.

In conclusion, we hope you will be interested in sharing information with us, especially relating to Appendix B. We propose a one hour meeting over coffee.

Sincerely,

Mike & Jon :)

Mike Walker, Chair
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Appendices

Appendix A. Josephine County Public Safety Services

Appendix B. Josephine County Juvenile Justice Program, Josephine County, Oregon Adopted Budget: FY 2015-16

Appendix A. Josephine County Public Safety Services

Public Safety Services

JS&PSS Exploratory Committee

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<http://www.hugoneighborhood.org/pss.htm>

The Josephine County Juvenile Justice Center is one of six major public safety services identified in the last four county levies and the sales tax proposal (2012 - 2015). Locally there are usually considered to be the six major components of the JO CO public safety program.

Appendix 4B. Josephine County's Minimally Adequate Level of Public Safety Services Standards, Section III.C. Components Of JO CO Public Safety Program For Increased Funding: 2012 - 2015.

JS&PSS Exploratory Committee

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<http://www.hugoneighborhood.org/malpss.htm>

- Walker, Mike; Whalen, Jon, Members JS&PSS Exploratory Committee, Hugo Neighborhood Association & Historical Society. Very Draft December 15, 2015. Appendix 4B. JO CO's Minimally Adequate Level of Public Safety Services (MALPSS) Standards, Including Law Enforcement Staffing & Deployment. Supporting Justice System & Public Safety Services Study Design: 2015. Hugo, OR.

1. Adult Jail.
2. Juvenile Justice.
3. District Attorney's Office.
4. Sheriff Rural Patrol Deputies.
5. Criminal Investigations & Related Sheriff's Office Support Services.
6. Animal Control/Protection.

Other PSS

7. Adult Corrections

Juvenile Justice Program

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<http://www.hugoneighborhood.org/pss.htm>

**Appendix B. Josephine County Juvenile Justice Center, Josephine County, Oregon
Adopted Budget: FY 2015-16**

- Josephine County (JO CO) Board of County Commissioners (BCC). June 17, 2015. *Josephine County, Oregon Adopted Budget FY 2015-16*. JO CO BCC Resolution Number 2015-026. Grants Pass, OR.

PUBLIC SAFETY FUND, JOSEPHINE COUNTY, OREGON (pages 158/764 - 223/764)

- I. PUBLIC SAFETY FUND DESCRIPTION (page 160/764)
- II. BUDGET – RESOURCES AND REQUIREMENTS
- III. PROGRAM DESCRIPTIONS AND BUDGETS
 - A. Sheriff (pages 164/764 - 199/764)
 - B. District Attorney (pages 200/764 - 216/764)
 - C. Juvenile Justice (pages 217/764 - 223/764)
 - 1. Juvenile Justice Fund: Public Safety (12)
 - 2. Juvenile Justice Special Programs Fund
 - 2.a) Program: Child Advocacy - CAMI
 - 2.b) Program: Mediation
 - 2.c) Program: Flex
 - 3. Elective, Necessary, And/or Mandated Juvenile Justice PSS

**PUBLIC HEALTH, JOSEPHINE COUNTY, OREGON (PHF, pages 262/764 - 321/764)
Animal Protection and Regulation (PHF, pages 300/764 - 302/764)**

ADULT CORRECTIONS FUND (ACF), JOSEPHINE COUNTY, OREGON (ACF, pages 224/764 - 261/764)

I. PUBLIC SAFETY FUND DESCRIPTION (page 160/764)

The Public Safety Fund was formed in 2006. It was comprised of three departments: Sheriff, District Attorney, and Community Justice, which had previously been in the General Fund. The Community Justice Department was further reorganized into Juvenile Justice and Adult Corrections. In 2007, Adult Corrections was moved to a separate fund. The Sheriff and District Attorney are elected officials. The manager of the Juvenile Justice Department reports to a liaison County Commissioner. The departments within this fund provide support for the criminal justice system utilized by city, county and state law enforcement. County wide services include court prosecution, civil services, the jail and juvenile facility.

The budget is in balance, which means that the budgeted requirements (expenditures and ending fund balance) are equal to the resources (beginning fund balance and revenues) that are estimated to be available during the budget year. The primary source of revenue to operate the departments in this Fund had been monies received under the Troubled Assets Relief Program (TARP) and a transfer from the General Fund. Additionally, programs operated by the three departments generate revenues for specific program purposes. The TARP “county payments” money replaced the O&C distributions that the County received for many years.

A summary of the Public Safety Fund (Resources and Requirements) is presented first in the *Josephine County, Oregon Adopted Budget FY 2015-16*, followed by sections for each of the three departments. The money available for them is equal to total resources of the fund, less the requirement for Internal Service Fund charges. Major reductions in programs occurred in FY 2012-13 due to the loss of funding and five percent reductions have been occurring annually since.

For each department, there is a summary of its programs (Schedule A), which in turn is supported by a Program Worksheet (Schedule B) for each program. Schedule B provides information about the purpose of the program, how much revenue it is expected to generate during the budget year, and a breakdown of its expenditure budget by the categories specified in Oregon Local Budget Law.

Schedules C, D, and E provide details of resources, personal services and other expenditures, respectively.

II. BUDGET – RESOURCES AND REQUIREMENTS (n/a)

III. PROGRAM DESCRIPTIONS AND BUDGETS (n/a)

A. Sheriff (n/a)

B. District Attorney (n/a)

C. Juvenile Justice

1. Juvenile Justice Fund: Public Safety (12) (pages 217/764 - 223/764)

Purpose of Program Juvenile Court and Field Services are mandated in ORS 419A.010-020. Felony youth referrals are received from law enforcement, evaluated by the District Attorney's Office for legal sufficiency and the course of disposition is prescribed by Juvenile Justice. Misdemeanor referrals are evaluated by Juvenile Justice. The program promotes community protection through accountability for youth, opportunity for reformation and justice for victims. The course of action is driven by severity of offense and risk assessment with most services being directed to the medium to high risk offender. Lower risk, first time offenders are usually diverted from court with informal action which includes Community Service and restitution to victims when appropriate (page 218/764).

Outcomes include mandates that youth abide by their informal contracts or court ordered probation conditions. Victim restitution is collected or docketed as civil judgment in most cases. Caseload contacts are maintained according to the youth's level of risk and the severity of the crime. Youth violations result in a structured sanction process. The supervision of medium and high risk youth may include a mandate to attend Aggression Replacement Training and/or Functional Family Therapy (FFT), each are evidence-based programs. A budget goal of community outreach is accomplished in the geographical assignment of caseloads (page 219/764).

In compliance with law, schools are advised of youth pending court and final dispositions. Juvenile participates in quarterly meetings of law enforcement, schools and treatment providers. Options, Department of Human Services and Oregon Youth Authority consult with the program regarding out-of-home placements. Functional Family Therapy is partially funded by the Division and accepts family referrals from throughout the community. Funding revenue from the state, office rent and fees account for 20% of the budget. The balance is required from County public safety funds. The department maintains training standards and accreditation through the Oregon Juvenile Department Director's Association (OJDDA; page 219/764).

2. Juvenile Justice Special Programs Fund (33) (pages 442/764 - 456/764)

SPECIAL REVENUE FUNDS

2.a) Program: Child Advocacy - CAMI (pages 447/764 - 449/764)

Fund: Juvenile Justice Special Programs (33)

Office/Division: Juvenile Justice

Cost Center #: 2420

Purpose of Program The Child Abuse Multidisciplinary team (MDT) is mandated under ORS 418.746-796. A non-competitive grant is offered counties to maintain a team to evaluate all cases of child abuse, neglect and fatality. Juvenile Justice oversees the Child Advocate (.6 FTE) who schedules and records all MDT staffings, conducts forensic interviews, maintains video evidence and coordinates the legal and treatment process for child victims.

Program objectives include providing a coordinated MDT approach to child abuse investigations, maintaining a trained team including the DA, law enforcement, Juvenile, Public Health, Mental Health, DHS, child treatment agencies and schools. Outcomes include advocating for all victims in legally substantiated cases and obtaining an 80% conviction rate when offender is charged with crimes against children.

2.b) Program: Mediation (pages 450/764 - 452/764)

Fund: Juvenile Justice Special Programs (33)

Office/Division: Juvenile Justice

Cost Center #: 2440

Purpose of Program: ORS 107.775 mandates Court Mediation to assist families to develop child custody and parenting plans. The Mediator does not make recommendations to the court but, will work with parents to identify a mutually acceptable plan. The program leads to decreased court time and reduces future trauma to children. Parents are more likely to comply with their own mediated agreements. As an outcome, Court Mediation is to result in 100% of the applicable families having access to the program. A weekly orientation is afforded prior to mediation for all parents who have a parenting conflict.

2.c) Program: Flex (pages 453/764 - 456/764)

Fund: Juvenile Justice Special Programs (33)

Office/Division: Juvenile Justice

Cost Center #: 2450

Purpose of Program: Juvenile Flex Funds are provided by Oregon Youth Authority and utilized for the purchase of treatment services and other barrier removal items for youth committed to OYA as well as youth under the supervision of Josephine County. This program is totally self-supporting.

3. Elective, Necessary, And/or Mandated Juvenile Justice PSS

a) Oregon Revised Statutes

- Juvenile Court and Field Services are mandated in ORS 419A.010-020.
- The Child Abuse Multidisciplinary team (MDT) is mandated under ORS 418.746-796.
- ORS 107.775 mandates Court Mediation to assist families to develop child custody and parenting plans.

b) Oregon Administrative Rules

c) Josephine County Policy/Law