Justice System & Public Safety Services Issue Scope Of Work



Hugo Justice System & Public Safety Services Exploratory Committee

Hugo Neighborhood Association & Historical Society

Draft July 18, 2013

Justice System & Public Safety Services Issue Scope Of Work

Outline

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 - 1. Standards As Authorities Legislation: Constitutions, Statutes, & Rules
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 - 1. Alternative 1: No Action Alternative
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 - 1. JS&PSS Support Of Citizens
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 - 3 Adequate Information & Analysis
 - a) Information Is Understood Or Not (e.g., defined services, identifies which PSS will be funded and how much, etc.)
 - b) Supporting Arguments Are Made Or Not
 - c) Standard(s) of Review
 - d) Applicable Evidence/Facts
 - e) Primary References and Sources of Information
 - f) Compliance With Standards Or Not
- H. Impacts of Range From Eight (8) JS&PSS Alternatives/Proposals
 - 1. Information Is Understood Or Not (e.g., identifies which PSS will be funded and how much, etc.)
 - a) Supporting Arguments Are Made Or Not
 - b) Standard(s) of Review
 - c) Applicable Evidence/Facts
 - d) Primary References and Sources of Information
 - 2. Compliance With Standards Or Not
 - 3 Summary Costs & Staff (½ costs under Alternative 7)
 - a) County Jail
 - b) Juvenile Justice Center
 - c) District Attorney's Office
 - d) Court Services
 - e) Animal Protection
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 - g) Criminal Investigations
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- I. Elected Officials Listening
 - 1. Elected Officials Listening: Doubt It
 - 2. Elected Officials Listening: Absolutely
- J. The Rewards and Perils of Elected Officials
 - 1. Political Rewards Of Proactive Decision Making
 - 2. Political Risk Of New Taxes Without A Vote Of The Locals

K. Security

- 1. Government
- 2. Private Business Security
- 3. Neighborhood Group Security

IV. RECOMMENDATIONS (R)

- A. Brainstorming Solutions
- B. Solutions/Recommendations
- C. Outreach For Solutions/Recommendations
 - 1. Guest Opinions In The Daily Courier (TDC)
 - 2. Letters To The Editor In TDC
 - 3. Presentation To County Commissioners
 - 4. Web Published

Justice System & Public Safety Services Issue Scope Of Work

INTRODUCTION

Josephine County (JO CO) Justice System (JS) & Public Safety Services (PSS) Tax Levies The 2012 expiration of federal funding in JO CO, used mostly for public safety services, resulted in JO CO proposing two tax levies as solutions. They both failed.

- 1. May 2012 JO CO-wide Measure 17 43, Criminal Justice System Operations Four Year Local Option Tax (i.e., \$1.99 per \$1,000 of assessed value), failed 57 43 percent.
- 2. May 2013 JO CO-wide Measure 17 49, Criminal Justice and Public Safety Three Year Local Option Tax (i.e., \$1.48 per \$1,000 of assessed value), failed 51 49 percent.

According to *The Grants Pass Daily Courier*¹ Grants Pass precincts would have passed the 2013 tax 59 to 41 percent and the JO CO precincts would have turned down the tax 56 to 44

percent. Overall the voting citizens of JO CO were about half and half in supporting and opposing the measure. Two example of rural precincts in the Hugo region are *Merlin* and *Lucky Queen*. The Merlin Precinct had 58 percent against and Lucky

The Merlin Precinct had 58 percent against and Lucky Queen Precinct had 51 percent against Measure 17 - 49.

Queen had 51 percent against (Merlin yes 209 / no 284; Lucky Queen yes 363 / no 383). Lucky Queen had the same percentages for and against as county-wide.

Many believe that the 2013 "nay" vote was not necessarily a vote of whether citizens supported the JS&PSS, but more a view of trusting government and a vote on the specific measure, including its unknowns.

Hugo Neighborhood Association & Historical Society The name of the association is the Hugo Neighborhood Association & Historical Society (*Hugo Neighborhood and/or* "*HUNAHS*"). The use of "*HUNAHS*" is a way to use the magic vowel 'U' in Hugo so we can have our own county-wide catchword. It is pronounced like you say Hugo, HU-NAHS.

The association is perpetual.

The *Hugo Neighborhood* had its roots in the Oregon Legislature's 1973 Senate Bill 100 and birth as the Hugo Citizen Advisory Committee in January 1976. Seventeen years later in 1993 it became the Hugo Neighborhood Association, and in 2000 it reorganized into the Hugo Neighborhood Association & Historical Society. These three associations were the same evolving

¹ The Grants Pass Daily News. June 6, 2013. *City Backed, County Opposed Safety Levy*. Front Page. Grants Pass, OR.

organization with the primary purpose of monitoring land use applications to assure local land laws were correctly applied. The *Hugo Neighborhood* is a land use association with a vital interest in the history of its land and people as so reflected in its 2000 evolution into a neighborhood association with its two primary missions of land use and history.

The *Hugo Neighborhood's* membership and geographical interests are focused on the Hugo area, but its land use concerns are county and statewide. Its history interests are local, but their context can be county, state, and nationwide.

The purposes of the association is to protect Hugo's rural quality of life by promoting an informed citizenry in decision-making. The *Hugo Neighborhood* is a nonprofit charitable and educational organization with a land use and history mission promoting the social welfare of its neighbors by working to promote Oregon Statewide Goal 1 — Citizen Involvement, and by preserving, protecting, and enhancing the livability and economic viability of its farms, forests, and rural neighbors. Its mission follows.

<u>Land Use</u> • Promote Citizen Involvement (Oregon Statewide Goal 1)

• Promote Education

• Protect Our Farms and Forests (Oregon Statewide Goals 3 & 4)

• Protect Our Community's Rural Quality of Life

<u>History</u> • *Preserve Our Local History* (preserving, documenting, promoting & interpreting)

• Promote Education

This nonprofit charitable and educational organization encourages free admission to *Hugo Neighborhood* sponsored events and donations to support its activities.

The Hugo Neighborhood is non-political and will not be involved in politics in the sense of lobbying for the outcome of a public vote of the issues or officials to be elected.

Justice System Exploratory Committee Established On June 17, 2013 the Board of the HNA&HS passed on a 3 - 0 vote the establishment of the Justice System and Public Safety

The Exploratory Committee is NOT to conclude there is a right or wrong answer nor to recommend how citizens should vote.

Services Exploratory Committee. The mission of the committee is to independently research the JO CO JS&PSS issue and publicly provide its analysis through web page publications. Its proposed mission is limited to educating its members the best it can and sharing this

information publicly. The HNA&HS believes in the sanctity of freedom of speech and the right to vote.

The HNA&HS also believes there is a high probability for another JS&PSS levy to be on a future ballot, probably 2014. It believes this is reasonable as adequate public safety services are needed, even though the form and the cost are a potential concern.

Exploratory Committee's Structure The Exploratory Committee is a small informal nonprofit charitable and educational organization. Part of its purpose is to independently investigate the issue. Independent does not mean ignoring the valuable information and perspectives that the public and consultant resources can provide.

Members of the *Committee* are responsible for its health and well being. A qualification of potential members is that they be advocates for the *Exploratory Committee's* mission. Existing

The first job of the Hugo Justice System Exploratory Committee is to define a potential list of analysis issues. members have the authority to independently investigate, solicit, and champion new members to the *Committee*.

Analysis Issues The first job of the Hugo Justice System Exploratory Committee is to define a potential list of issues for analysis (this

scope of work). This first list will be refined and evolve as the committee moves forward with its work.

Outreach Information gathered will be made available to others for their own evaluation.

Mission Big picture ideas for the exploratory effort include the following.

- 1. Identifying the JS&PSS issue.
- 2. Identifying the JS&PSS sub-issues for research and analysis.
- 3. Identifying a range in level of services
- 4. Identifying a range of costs for services.
- 5. Identifying revenues for services.

The ultimate goal is an adequate justice system and public safety services. Is it possible to have a higher level of service for a lower cost? The purpose of the *Exploratory Committee* is to gather information adequate enough to understand the JS&PSS issues. This includes educational outreach efforts.

Exploratory Committee's Purpose Is Not Overtly Political The Exploratory Committee's purpose is limited to investigating, researching, and evaluating the JS&PSS issues. It will not make evaluations of legislative proposals as to "right or wrong", nor make recommendations on how to vote.

The contents of the educational brochures are expressions of the opinions and beliefs of those that contribute based on their thoughts and experiences. Hopefully, their efforts will assist the pubic toward informed decision-making.

Exploratory Committee Process For Decision-Making What is the actual process for the Exploratory Committee's selecting, researching, and web publishing JS&PSS issue papers and educational brochures? For instance, do the members of the Exploratory Committee "vote" (after discussion on individual suggestions/conclusions) in order to present a unified position statement, or to decide which issues are worthy of further research?

Members of the *Exploratory Committee* would not vote on whether JS&PSS issues would be documented in reports or educational brochures. The lead volunteer investigator for a topic, report, brochure would research and document, other EC members might comment, or pass on being involved. The mission of self-education would be accomplished on the volunteer member's schedule without rigid deadlines. The *Exploratory Committee's* goal is consensus, but it could support a majority view without a vote. Consensus is expected as all minority views can be expressed, just as the consensus and majority views in a web published paper or educational brochure. In some cases the *Exploratory Committee's* published information may look in conflict

with each other, but it is in fact probably reflecting the different views of citizens (i.e., pros and cons research and web publishing is encouraged).

In some cases the Exploratory Committee's published information may look in conflict with each other, but it is in fact probably reflecting the different views of citizens.

Like many volunteer organizations, the job is what folks volunteer for. One objective **not**

proposed for the *Exploratory Committee* is for it to recommend how the citizens should vote on any new ballot pertaining to the issue. The *Exploratory Committee's* purpose is limited to investigating and researching the JS&PSS issues. It will not make right or wrong evaluations of a legislative proposal, nor make recommendations on how to vote.

However, the *Exploratory Committee* is encouraged to evaluate the effectiveness of understanding what is being proposed (i.e., proposed levies, HB 3453, other alternatives). For example, how effective was the 2013 JO CO-wide Measure 17 - 49 for Criminal Justice and Public Safety Tax when the measure as written did not inform the reader as to whether any public safety services would even be funded, nor how much they would be funded?

All members of the *Committee* would be responsible for its health and well being. The only qualification of potential members is that they be advocates for the *Exploratory Committee's* mission and the purposes for which it was formed. Existing members of the committee would have the authority to independently investigate, solicit, and champion new members to the committee, including the expertise of consultant experts, as well as analyzing and publishing their results without approval of the *Hugo Neighborhood*.

I. DESIGNATIONS FOR EDUCATIONAL BROCHURES

Educational brochures are authored by the Hugo Neighborhood Association & Historical Society (HNA&HS) or the Hugo Justice System and Public Safety Services Exploratory Committee (*Exploratory Committee*). The first breakdown for brochure serial numbers are the chapter's 1st order roman numeral heading (I) and 2nd order upper case alphabet letter sub-section heading (I.A). Further breakdowns are the 3rd order numerial heading (I.A.1) and 4th order lower alphabet case heading (I.A.1.a)). In summary, the educational brochures' identification numbers are the outline order headings where the material is addressed.

The alpha designations for topics follow.

HNA Hugo Neighborhood Association (HNA&HS)

I Issue

RP Research Projects AM Analysis Method

F Facts

SA Standards & Authorities

A Analysis

R Recommendations

II. HNA&HS (HNA) EDUCATIONAL BROCHURES (abbreviated Br.)

Br. II.A Hugo Justice System Exploratory Committee

Br. II.B HNA&HS Constitution

Br. II.C All Voters & Votes Are Legitimate

III. EXPLORATORY COMMITTEE EDUCATIONAL BROCHURES

A. Issue (I)

Br. III.A.1 Justice System Public Safety Service Issue

Br. III.A.2 Educational Brochures

B. Potential Research Projects (RP)

Br. III.B.1 Potential Research Projects

C. Analysis Method (AM)

Br. III.C.1 Analysis Method

D. Facts (F)

1.	Br. III.D.1	JO CO Justice System & Public Safety Services (JS&PSS)
	Br. III.D.1.1	County Jail
	Br. III.D.1.2	Juvenile Justice Center
	Br. III.D.1.3	District Attorney's Office
	Br. III.D.1.4	Court Services
	Br. III.D.1.5	Animal Protection
	Br. III.D.1.6	Rural Patrols
	Br. III.D.1.7	Criminal Investigations
	Br. III.D.1.8	Sheriff's Office Support Services
	Br. III.D.1.9	JS&PSS: 2012 - 2013
	Br. III.D.1.10	JS&PSS: 2014
2.	Br. III.D.2	Justice System & Public Safety Services Funding History: 2000 - 2012
3.	Br. III.D.3	Justice System & Public Safety Services Staff History: 2000 - 2012
4.	Br. III.D.4	Josephine County (JO CO) JS&PSS Proposals
	Br. III.D.4.1	JO CO JS&PSS Proposals: 2012 - 2013
	Br. III.D.4.2	May 2012 JO CO-wide Measure 17 - 43, Criminal Justice System
		Operations Four Year Local Option Tax
	Br. III.D.4.3	May 2013 JO CO-wide Measure 17 - 49, Criminal Justice and
		Public Safety Three Year Local Option Tax
5.	Br. III.D.5.	JO CO Voter Registration & Voting Patterns
	Br. III.D.5.1	Voter Response To JS&PSS Proposals
	Br. III.D.5.2	Voter Response To 2012 Measure 17 - 43 JS&PSS Proposal
	Br. III.D.5.3	Voter Response To 2013 Measure 17 - 49 JS&PSS Proposal
6.	Br. III.D.6	Citizen's Write
	Br. III.D.6.1.1	Citizen's Write About JS&PSS Issue
	Br. III.D.6.1.2	Citizen's Write About JS&PSS Issue: June 2013
	Br. III.D.6.2.1	JS&PSS Issue Coverage By The Grants Pass Daily Courier
	Br. III.D.6.2.2	· · · · · · · · · · · · · · · · · · ·
	Br. III.D.6.3	JS&PSS Issue Coverage By The Oregonian
	Br. III.D.6.4	Government Budget Issue By California Newspapers
7.	Br. III.D.7	First Amendment Coverage in TDC By The Daily Courier
8.	Br. III.D.8	JO CO Demographics
	Br. III.D.8.1	JO CO Employment
	Br. III.D.8.2	JO CO Unemployment Rate

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JO CO Culture Of Having OR's Lowest CO Tax Rate
9.
       Br. III.D.9
                     JO CO JS&PSS Budgets
                     JO CO JS&PSS Budget 2004 – 2005
       Br. III.D.9.1
                    JO CO JS&PSS Budget 2005 - 2006
       Br. III.D.9.2
       Br. III.D.9.3
                    JO CO JS&PSS Budget 2006 - 2007
       Br. III.D.9.4
                    JO CO JS&PSS Budget 2007 - 2008
       Br. III.D.9.5
                    JO CO JS&PSS Budget 2008 - 2009
                    JO CO JS&PSS Budget 2009 - 2010
       Br. III.D.9.6
       Br. III.D.9.7
                    JO CO JS&PSS Budget 2010 - 2011
                    JO CO JS&PSS Budget 2011 - 2012
       Br. III.D.9.8
                    JO CO JS&PSS Budget 2012 - 2013
       Br. III.D.9.9
       Br. III.D.9.10 JO CO JS&PSS Budget Proposed 2013 - 2014
10.
       Br. III.D.10
                            Tax Rates
       Br. III.D.10.1
                           City Of Grants Pass, OR Tax Rate
       Br. III.D.10.2.1
                            Josephine County, OR Net Taxable Rate, Including History
                            Before And After Housing Bust
                            Josephine County, OR Net Taxable Rate Adjusted
       Br. III.D.10.2.2
                            • Education: 3 Rivers School Dist, Rogue Comm College,
                            S.O Ed. Serv. Dist
                            • General Government
                            • 4-H/Extension Service
                            • Special Assessments OR Forestry Fire, TIMB
                            • Special Assessments OR Forestry Fire, SURC

    Water

                            • Sewer

    Fire Protection

                           Oregon State Tax Rate County-Wide
       Br. III.D.10.3
11.
       Br. III.D.11
                     Trust & Ownership By Citizens
12.
       Br. III.D.12
                     Oregon Definition Of Crime
       Br. III.D.12.1 Josephine County, Oregon Crime
       Br. III.D.12.2 City of Grants Pass, Oregon Crime
13.
       Br.III.D.13
                     JS&PSS Support Of Citizens
14.
       Br.III.D.14
                     JS&PSS Vision Of Voters
                     Including Come to JO CO: It Has Lowest CO Tax Rate In OR
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Br. III.D.8.3

Ε.	Br. III.E.	Standards & Authorities (SA)
1.	Br. III.E.1	Standards As Authorities - Legislation: Constitutions, Statutes, & Rules
	Br. III.E.1.1	Standards As Authorities: US Constitution
	Br. III.E.1.2	Standards As Authorities: US Bill of Rights
	Br. III.E.1.3	Standards As Authorities: Oregon Constitution
	Br. III.E.1.4	Standards As Authorities: JO CO Home Rule Charter
	Br. III.E.1.5	Standards As Authorities: OR House Bill 3453, Including Definitions
2.	Br. III.E.2	Standards: JS&PSS Historical, Comparison, & Actual or Average Costs
	Br. III.E.2.1	Standards: JS&PSS Historical Costs
	Br. III.E.2.2	Standards: JS&PSS Comparison Costs
	Br. III.E.2.3	Standards: JS&PSS Actual or Average Costs
F.	Br. III.F	Range JS&PSS Planning Alternatives/Proposals
	Br. III.F.1	Alternative 1: No Action Alternative
	Br. III.F.2	Alternative 2: 2012 JO CO-wide Measure 17 - 43 for Criminal
		Justice System Operations Tax
	Br. III.F.3	Alternative 3: 2013 JO CO-wide Measure 17 - 49 for Criminal
		Justice and Public Safety Tax
	Br. III.F.4	Alternative 4: Minimally Adequate Alternative
	Br. III.F.5	Alternative 5: Modally Adequate Alternative
	Br. III.F.6	Alternative 6: Declare Bankruptcy
	Br. III.F.7	Alternative 7: House Bill (HB) 3453
	Br. III.GF.8	Alternative 8: 2014 JO CO-Wide Measure for JS&PSS Tax
G.	Br. III.F.	Analysis (A) of Alternatives: Proposed Levies, Implementation of HB 3453, or Another Alternative Proposal
	Br.III.G.	Adequate Information & Analysis
	Br.III.G.1	Information Is Understood Or Not (e.g., defined services, identifies
	Ы.Ш.Ө.1	which PSS will be funded and how much, etc.)
	Br.III.G.2	Supporting Arguments Are Made Or Not
	Br.III.G.2.1	
	Br.III.G.2.1 Br.III.G.2.2	Standard(s) of Review Applicable Evidence/Facts
	Br.III.G.2.2	
	Br.III.G.2.3 Br.III.G.3	Primary References and Sources of Information Compliance With Standards Or Not
	c.D.m.id	Comphance with Standards Of 1900

Н.	Br. III.H	Range Of Impacts From Eight (8) JS&PSS		
		Alternatives/Proposals		
	Br. III.H.1	Information Is Understood Or Not (i.e., identifies which PSS will		
		be funded and how much)		
	Br. III.H.1.1	Supporting Arguments Are Made Or Not		
	Br. III.H.1.2	Standard(s) of Review		
	Br. III.H.1.3	Applicable Evidence/Facts		
	Br. III.H.1.4	Primary References and Sources of Information		
	Br. III.H.2	Summary Costs & Staff (1/2 costs under Alternative 7)		
	Br. III.H.2.1	County Jail		
	Br. III.H.2.2	Juvenile Justice Center		
	Br. III.H.2.3	District Attorney's Office		
	Br. III.H.2.4	Court Services		
	Br. III.H.2.5	Animal Protection		
	Br. III.H.2.6	Rural Patrols		
	Br. III.H.2.7	Criminal Investigations		
	A5.2.7 Sherif	A5.2.7 Sheriff's Office Support Services		
	A5.3 Comp	liance With Standards Or Not		
I.	Br. III.I	Elected Officials Listening		
	Br. III.I.1	Elected Officials Listening: Doubt It		
	Br. III.I.2	Elected Officials Listening: Absolutely		
J.	Br. III.J	The Rewards and Perils of Elected Officials		
	Br. III.J.1	Political Rewards Of Proactive Decision Making		
	Br. III.J.2	Political Risk Of New Taxes Without A Vote Of The Locals		
K.	Br. III.K	Security		
	Br. III.K.1	Government Security		
	Br. III.K.2	Private Business Security		
	Br. III.K.3	Neighborhood Group Security		

IV. RECOMMENDATIONS (R)

A.	Br. IV.A	Brainstorming Solutions
В.	Br. IV.B	Solutions/Recommendations
C.	Br. IV.C	Outreach For Solutions/Recommendations
	Br. IV.C.1	Guest Opinions In The Daily Courier (TDC)
	Br. IV.C.2	Letters To The Editor In TDC
	Br. IV.C.3	Presentation To County Commissioners
	Br. IV.C.4	Web Published